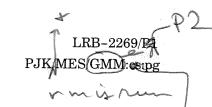


State of Misconsin 2007 - 2008 LEGISLATURE



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PRELIMINARY DRAFT - NOT READY FOR INTRODUCTION

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the selection of tenants by housing authorities

AN ACT to amend 66.0125 (3) (a), 66.0125 (3) (c) 1. b., 66.0125 (9), 66.1011 (1), 66.1201 (2m), 66.1213 (3), 66.1301 (2m), 66.1331 (2m), 66.1333 (3) (e) 2., 106.50 (1), 106.50 (1m) (h), 106.50 (1m) (nm), 106.50 (5m) (d), 106.50 (5m) (f) 1., 224.77 (1) (o), 234.29 and 452.14 (3) (n); and to create 66.0627 (7), 66.1205 (1) (d), 106.50 (1m) (ab), 704.08, 704.16, 704.42 and 704.44 of the statutes; relating to: prohibiting discrimination in housing on the basis of abuse, sexual assault, or stalking victim status, termination of a tenancy, prohibiting certain actions by landlords, requiring landlords to change locks under certain circumstances, prohibiting the imposition of fees for local government emergency services, and

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Analysis by the Legislative Reference Bureau

****NOTE: This analysis is not complete. A complete analysis will be provided in a later version.

This bill makes various changes relating to the open housing law, the laws governing landlord-tenant relations, local government emergency services, and the selection of tenants by housing authorities.

Housing discrimination based on abuse, sexual assault, or stalking victim status

Current law prohibits discrimination in housing on the basis of sex, race, color, sexual orientation, disability, religion, national origin, marital status, family status, lawful source of income, age, or ancestry (protected class). Specifically, current law prohibits all of the following acts of discrimination based on a person's membership in a protected class:

1. Refusing to sell, rent, finance, or contract for the construction of housing or to discuss the terms of any of those transactions.

2. Exacting a different price, or different or more stringent terms or conditions, for the sale, lease, financing, or rental of housing.

3. Advertising in a manner that indicates discrimination by a preference or limitation.

4. Refusing to renew a lease, causing the eviction of a tenant from rental housing, or engaging in the harassment of a tenant.

5. Falsely representing that housing is unavailable for inspection, rental, or sale.

6. Otherwise making unavailable or denying housing.

Current law also prohibits a mortgage banker, loan originator, or mortgage broker from treating a person unequally based on the person's membership in a protected class and a real estate broker, real estate salesperson, or time-share salesperson from treating a person unequally based on the person's sex, race, color, handicap, national origin, ancestry, marital status, or lawful source of income.

Current law does not prohibit an owner of housing from requiring that a person who is seeking to buy or rent housing supply information concerning the person's family status, marital status, and financial and business status, but does prohibit an owner from requiring information concerning a person's race, color, disability, sexual orientation, ancestry, national origin, religion, creed, or, subject to an exception for housing for older persons, age.

This bill prohibits discrimination in housing on the basis of abuse, sexual assault, or stalking victim status, which is defined in the bill to mean, with respect to a person who is seeking to rent or purchase housing, that the person or a member or prospective member of the person's household have been, or is believed by the lessor or seller of the housing to be, a victim of domestic abuse, child abuse, sexual assault, or stalking. The bill also prohibits an owner of housing from requiring that a person seeking to buy or rent housing supply information concerning the person's abuse, sexual assault, or stalking victim status and prohibits a mortgage banker, loan originator, mortgage broker, real estate broker, real estate salesperson, or time-share salesperson from treating a person unequally based on the person's abuse, sexual assault, or stalking victim status.

"Domestic abuse" is defined under current law as the intentional infliction of physical pain, physical injury, or illness, the intentional impairment of physical condition, sexual assault, criminal damage to property, or a threat to engage in any of that conduct, by an adult family member or household member against another adult family member or household member, by an adult caregiver against an adult who is under the caregiver's care, or by an adult against his or her former spouse, an adult with whom he or she has or has had a dating relationship, or an adult with whom he or she has a child in common. "Child abuse" is defined under current law as physical injury inflicted on a child by other than accidental means, sexual intercourse or sexual contact with a child, sexual exploitation of a child, causing a child to view or listen to sexual activity, permitting a child to engage in prostitution, exposing one's genitals to a child, manufacturing methamphetamine in the home or presence of a child, causing emotional damage to a child, or threatening to engage in any of that conduct.

Landlord-tenant relations

Under current law, if leased premises become untenantable because of damage by fire, water, or other casualty, because of a condition that is hazardous to the tenant's health, or because the tenant's health or safety is materially affected by lack of repairs to the premises, the tenant may remove from the premises and is not responsible for rent for the period after the premises became untenantable. This bill provides that a tenant may terminate his or her tenancy and remove from the premises if the tenant or a member of the tenant's household faces a threat of serious physical harm from another person if the tenant remains on the premises. The tenant may prove to the landlord that he or she or the kousehold member faces a threat of serious physical harm only by providing the landlord with a certified copy of: 1) an injunction order protecting the tenant or the household member from the person; 2) a condition of release ordering the person not to contact the tenant or the household member; 3) a criminal complaint alleging that the person sexually, assaulted or stalked the tenant or the household member; or 4) a criminal complaint filed against the person as a result of an arrest for committing a domestic abuse offense against the tenant of the household member. If the tenant provides the required certified copy and proper notice of the termination of the tenancy to the landlord and removes from the premises, the tenant is not responsible for any rent after the end of the month in which he or she provides the notice or removes from the premises, whichever is later.

Under current law, a landlord may not increase rent, decrease services, bring an action for possession of the premises, refuse to renew a lease, or threaten to do any of those things, if there is a preponderance of evidence that the landlord's action or inaction is in retaliation against the tenant for making a good faith complaint about a defect in the premises to a public official or housing code enforcement agency, for complaining about a violation of a local housing code, or for exercising a legal right related to residential tenancies. This bill prohibits a landlord from increasing rent, decreasing services, bringing an action for possession of the premises, refusing to renew a lease, or threatening to do any of those things, because the tenant has contacted an entity for law enforcement services, health services, or safety services. The bill provides that any provision in a lease that allows a landlord to do any of those things is unenforceable.

Local government emergency services

Under current law, a municipality (a city, village, or town) may impose a special charge against real property for current services rendered, including services such



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as snow and ice removal, weed elimination, and sidewalk repair. This bill prohibits a municipality or a county from imposing a fee on the owner or occupant of property for a call for assistance that is made by the owner or occupant requesting law enforcement, fire, or other emergency services from the municipality or county.

Selection of tenants by housing authority

Under current law, a housing authority is required to observe a number of specified duties with respect to rentals and tenant selection, such as a requirement that it rent or lease dwelling units only to persons of low income and at rentals within the financial reach of low income persons. This bill adds another duty for a housing authority. Under the bill, a housing authority must administer its waiting lists in a way that adopts a preference for households with incomes of less than 30 percent of the median income within the authority's area of operation.

For further information see the ${\it local}$ fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 66.0125 (3) (a) of the statutes is amended to read:

66.0125 (3) (a) The purpose of the commission is to study, analyze, and recommend solutions for the major social, economic, and cultural problems which that affect people residing or working within the local governmental unit including, without restriction because of enumeration, problems of the family, youth, education, the aging, juvenile delinquency, health and zoning standards, and discrimination in housing, employment and public accommodations and facilities on the basis of sex, class, race, religion, sexual orientation, or ethnic or minority status, and discrimination in housing on all of those bases and on the basis of abuse, sexual assault, or stalking victim status, as defined in s. 106.50 (1m) (ab).

SECTION 2. 66.0125 (3) (c) 1. b. of the statutes is amended to read:

66.0125 (3) (c) 1. b. To ensure to all residents of a local governmental unit, regardless of sex, race, sexual orientation, or color, the rights to possess equal housing accommodations and to enjoy equal employment opportunities and to

ensure to those residents, regardless of sex, race, sexual orientation, color, or abuse, sexual assault, or stalking victim status, as defined in s. 106.50 (1m) (ab), the right to possess equal housing accommodations.

SECTION 3. 66.0125 (9) of the statutes is amended to read:

66.0125 (9) INTENT. It is the intent of this section to promote fair and friendly relations among all the people in this state, and to that end race, creed, sexual orientation, or color ought not to be made tests in the matter of the right of any person to sell, lease, occupy or use real estate or to earn a livelihood or to enjoy the equal use of public accommodations and facilities, and race, creed, sexual orientation, color, or abuse, sexual assault, or stalking victim status, as defined in s. 106.50 (1m) (ab), ought not to be made tests in the matter of the right of any person to sell, lease, occupy, or use real estate.

Section 4. 66.0627 (7) of the statutes is created to read:

enact an ordinance, or enforce an existing ordinance, that imposes a fee on the owner or occupant of property for a call for assistance that is made by the owner or occupant requesting law enforcement, fire, or other emergency services that are provided by the city, village, town, or county.

SECTION 5. 66.1011 (1) of the statutes is amended to read:

opportunities for housing regardless of their sex, race, color, physical condition, disability as defined in s. 106.50 (1m) (g), sexual orientation, as defined in s. 111.32 (13m), religion, national origin, marital status, family status, as defined in s. 106.50 (1m) (k), abuse, sexual assault, or stalking victim status, as defined in s. 106.50 (1m) (ab), lawful source of income, age, or ancestry is a matter both of statewide concern

under ss. 101.132 and 106.50 and also of local interest under this section and s
66.0125. The enactment of ss. 101.132 and 106.50 by the legislature does not
preempt the subject matter of equal opportunities in housing from consideration by
political subdivisions, and does not exempt political subdivisions from their duty, nor
deprive them of their right, to enact ordinances which prohibit discrimination in any
type of housing solely on the basis of an individual being a member of a protected
class.

SECTION 6. 66.1201 (2m) of the statutes is amended to read:

66.1201 (2m) DISCRIMINATION. Persons otherwise entitled to any right, benefit, facility, or privilege under ss. 66.1201 to 66.1211 shall may not be denied them the right, benefit, facility, or privilege in any manner for any purpose nor be discriminated against because of sex, race, color, creed, sexual orientation or, national origin, or abuse, sexual assault, or stalking victim status, as defined in s. 106.50 (1m) (ab).

Section 7. 66.1205 (1) (d) of the statutes is created to read:

66.1205 (1) (d) In the administration of its waiting list, it shall adopt a preference for persons who would occupy the dwelling accommodations who have aggregate annual income of less than 30 percent of median income within the authority's area of operation.

SECTION 8. 66.1213 (3) of the statutes is amended to read:

66.1213 (3) DISCRIMINATION. Persons otherwise entitled to any right, benefit, facility, or privilege under this section shall may not be denied them the right, benefit, facility, or privilege in any manner for any purpose nor be discriminated against because of sex, race, color, creed, sexual orientation or, national origin, or abuse, sexual assault, or stalking victim status, as defined in s. 106.50 (1m) (ab).

1	Section 9. 66.1301 (2m) of the statutes is amended to read:
2	66.1301 (2m) DISCRIMINATION Persons entitled to any right

66.1301 (2m) DISCRIMINATION. Persons entitled to any right, benefit, facility, or privilege under ss. 66.1301 to 66.1329 shall may not be denied them the right, benefit, facility, or privilege in any manner for any purpose nor be discriminated against because of sex, race, color, creed, sexual orientation or, national origin, or abuse, sexual assault, or stalking victim status, as defined in s. 106.50 (1m) (ab).

SECTION 10. 66,1331 (2m) of the statutes is amended to read:

66.1331 (2m) DISCRIMINATION. Persons otherwise entitled to any right, benefit, facility, or privilege under this section shall may not be denied them the right, benefit, facility, or privilege in any manner for any purpose nor be discriminated against because of sex, race, color, creed, sexual orientation or, national origin, or abuse, sexual assault, or stalking victim status, as defined in s. 106.50 (1m) (ab).

SECTION 11. 66.1333 (3) (e) 2. of the statutes is amended to read:

66.1333 (3) (e) 2. Persons otherwise entitled to any right, benefit, facility, or privilege under this section may not be denied the right, benefit, facility, or privilege in any manner for any purpose nor be discriminated against because of sex, race, color, creed, sexual orientation er, national origin, or abuse, sexual assault, or stalking victim status, as defined in s. 106.50 (1m) (ab).

SECTION 12. 106.50 (1) of the statutes is amended to read:

106.50 (1) INTENT. It is the intent of this section to render unlawful discrimination in housing. It is the declared policy of this state that all persons shall have an equal opportunity for housing regardless of sex, race, color, sexual orientation, disability, religion, national origin, marital status, family status, abuse, sexual assault, or stalking victim status, lawful source of income, age, or ancestry and it is the duty of the political subdivisions to assist in the orderly prevention or

$1_{}$	removal of all discrimination in housing through the powers granted under ss.
2	66.0125 and 66.1011. The legislature hereby extends the state law governing equal
3	housing opportunities to cover single-family residences which are owner-occupied.
4	The legislature finds that the sale and rental of single-family residences constitute
5	a significant portion of the housing business in this state and should be regulated.
6	This section shall be deemed an exercise of the police powers of the state for the
7	protection of the welfare, health, peace, dignity, and human rights of the people of
8	this state.
9	SECTION 13. 106.50 (1m) (ab) of the statutes is created to read:
10	106.50 (1m) (ab) "Abuse, sexual assault, or stalking victim status" means, with
11	respect to a person who is seeking to rent or purchase housing, that the person or a
12	member or prospective member of the person's household has been, or is believed by
13	the lessor or seller of the housing to be, a victim of domestic abuse, as defined in s.
14	813.12 (1) (am), child abuse, as defined in s. 813.122 (1) (a), sexual assault, as
15	described in s. 940.225, 948.02, or 948.025, or stalking, as described in s. 940.32.
16	SECTION 14. 106.50 (1m) (h) of the statutes is amended to read:
17	106.50 (1m) (h) "Discriminate" means to segregate, separate, exclude, or treat
18	a person or class of persons unequally in a manner described in sub. (2), (2m), or (2r)
19	because of sex, race, color, sexual orientation, disability, religion, national origin,
20	marital status, family status, <u>abuse</u> , <u>sexual assault</u> , <u>or stalking victim status</u> , lawful
21	source of income, age, or ancestry.
22	SECTION 15. 106.50 (1m) (nm) of the statutes is amended to read:

106.50 (1m) (nm) "Member of a protected class" means a group of natural

persons, or a natural person, who may be categorized based on one or more of the

following characteristics: sex, race, color, disability, sexual orientation as defined in

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s. 111.32 (13m), religion, national origin, marital status, family status, <u>abuse, sexual</u> assault, or stalking victim status, lawful source of income, age, or ancestry.

SECTION 16. 106.50 (5m) (d) of the statutes is amended to read:

106.50 (5m) (d) Nothing in this section requires that housing be made available to an individual whose tenancy would constitute a direct threat to the safety of other tenants or persons employed on the property or whose tenancy would result in substantial physical damage to the property of others, if the risk of direct threat or damage cannot be eliminated or sufficiently reduced through reasonable accommodations. A claim that an individual's tenancy poses a direct threat or a substantial risk of harm or damage must be evidenced by behavior by the individual that caused harm or damage, that directly threatened harm or damage, or that caused a reasonable fear of harm or damage to other tenants, persons employed on the property, or the property. No claim that an individual's tenancy would constitute a direct threat to the safety of other persons or would result in substantial damage to property may be based on the fact that a tenant has been or may the individual or a member or prospective member of the individual's household has been or is believed by the lessor to be the victim of domestic abuse, as defined in s. 813.12 (1) (am), child abuse, as defined in s. 813.122 (1) (a), sexual assault, as described in s. 940.225, 948.02, or 948.025, or stalking, as described in s. 940.32.

SECTION 17. 106.50 (5m) (f) 1. of the statutes is amended to read:

106.50 (5m) (f) 1. Nothing in this section prohibits an owner or agent from requiring that a person who seeks to buy or rent housing supply information concerning family status and marital, financial, and business status but not concerning race, color, physical condition, disability, sexual orientation, ancestry,

1	national origin, religion, creed, abuse, sexual assault, or stalking victim status, or,
2	subject to subd. 2., age.
3	SECTION 18. 224.77 (1) (o) of the statutes is amended to read:
4	224.77 (1) (o) In the course of practice as a mortgage banker, loan originator,
5	or mortgage broker, except in relation to housing designed to meet the needs of
6	elderly individuals, treated a person unequally solely because of sex, race, color,
7	handicap, sexual orientation, as defined in s. 111.32 (13m), abuse, sexual assault, or
8	stalking victim status, as defined in s. 106.50 (1m) (ab), religion, national origin, age,
9	or ancestry, the person's lawful source of income, or the sex or marital status of the
10	person maintaining a household.
11	SECTION 19. 234.29 of the statutes is amended to read:
12	234.29 Equality of occupancy and employment. The authority shall
13	require that occupancy of housing projects assisted under this chapter be open to all
14	regardless of sex, race, religion, sexual orientation or, creed, or abuse, sexual assault,
15	or stalking victim status, as defined in s. 106.50 (1m) (ab), and that contractors and
16	subcontractors engaged in the construction of economic development or housing
17	projects, shall provide an equal opportunity for employment, without discrimination
18	as to sex, race, religion, sexual orientation, or creed.
19	SECTION 20. 452.14 (3) (n) of the statutes is amended to read:
20	452.14 (3) (n) Treated any person unequally solely because of sex, race, color,
21	handicap, national origin, ancestry, marital status or, lawful source of income, or
22	
	abuse, sexual assault, or stalking victim status, as defined in s. 106.50 (1m) (ab).

704.08 Requirement to change locks of protected tenant. (1) DEFINITION.

In this section, "protected tenant" means, with respect to a tenant, that the tenant

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apply:

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. 1		or a member of the tenant's household is a victim of domestic abuse, as defined in s.
2		813.12 (1) (am), child abuse, as defined in s. 813.122 (1) (a), sexual assault, as
3	i ,	described in s. 940.225, 948.02, or 940.025, or stalking, as described in s. 940.32.
		****Note: I've used "as defined in" and "as described in" so that a conviction is not necessary. "Domestic abuse" is defined in other sections, as well. (See ss. 46.95 (1) (a) and 813.12 (1) (am).) Do you want to use a different definition from the one I've used? There is no definition or description of "domestic violence" in the statutes. That phrase, however, could be used without a definition or description.
4		(2) Differing requirements depending on perpetrator's residence. (a) If a
5		tenant is a protected tenant, and if the perpetrator of the domestic abuse, child
6		abuse, sexual assault, or stalking with respect to the protected tenant is not a tenant
7		in the same dwelling unit as the protected tenant, all of the following apply:
8		1. Any tenant of the dwelling may give oral or written notice to the landlord that
9		the protected tenant or a member of the protected tenant's household is a victim of
10		domestic abuse, child abuse, sexual assault, or stalking and may request that the
11		locks to the protected tenant's dwelling unit be changed.
12		2. Within 48 hours after receiving a request under subd. 1., the landlord shall
13		change the locks to the protected tenant's dwelling unit or give the protected tenant
14		permission to change the locks.
15		3. The protected tenant is not required to provide documentation of the
16		domestic abuse, child abuse, sexual assault, or stalking to initiate changing the locks
17		under this paragraph.
18		(b) If a tenant is a protected tenant, and if the perpetrator of the domestic

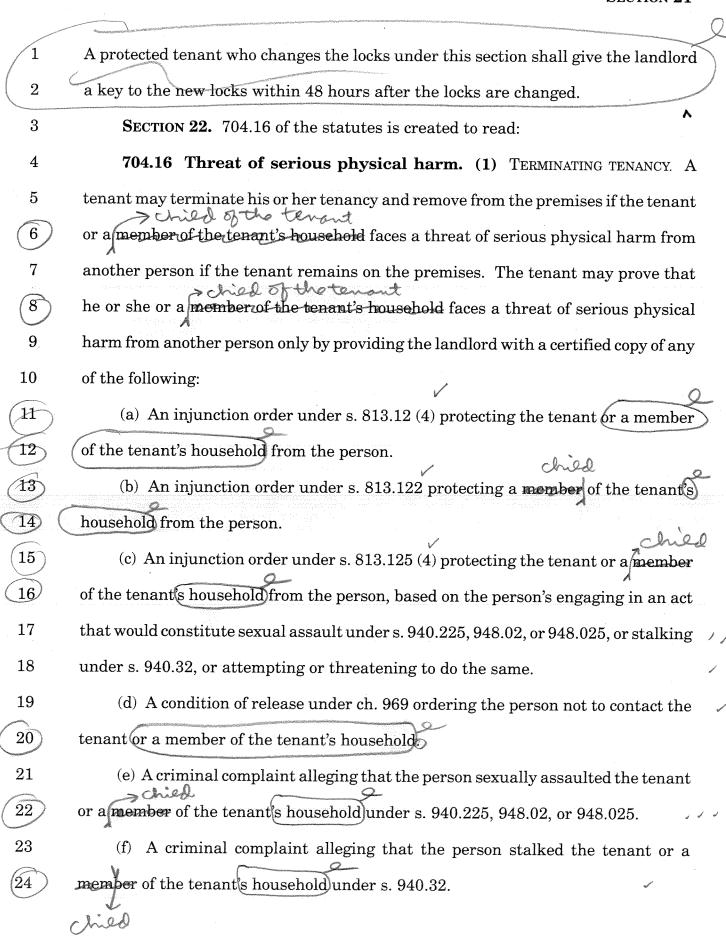
abuse, child abuse, sexual assault, or stalking with respect to the protected tenant

is a tenant in the same dwelling unit as the protected tenant, all of the following

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- 1. The protected tenant or any tenant in the same dwelling unit as the protected tenant may give oral or written notice to the landlord that the protected tenant or a member of the protected tenant's household is a victim of domestic abuse, child abuse, sexual assault, or stalking and may request that the locks to the protected tenant's dwelling unit be changed.
- 2. Within 72 hours after receiving a request under subd. 1., the landlord shall change the locks to the protected tenant's dwelling unit or give the protected tenant permission to change the locks, but only if the protected tenant provides the landlord with a copy of a court order that requires the perpetrator to stay away from the dwelling unit.
- 3. If the landlord has been provided with a copy of a court order under subd.

 2., unless that or another court order allows the perpetrator to return to the dwelling unit to retrieve personal belongings, the landlord is not required to allow the perpetrator access to the dwelling unit, to provide keys to the perpetrator, or to provide the perpetrator access to the perpetrator's personal property within the dwelling unit. A landlord in compliance with this subdivision is not liable to a perpetrator who is excluded from the dwelling unit for civil damages for loss of use of the dwelling unit or for loss of use or damage to the perpetrator's personal property.
- 4. A perpetrator who has been excluded from a dwelling unit under subd. 3. remains liable with any other tenant of the dwelling unit for rent or damages to the dwelling unit.
- (c) The protected tenant shall bear the expense of changing the locks under this section. If a landlord who is required under this section to change the locks or give the protected tenant permission to change the locks fails to act within the required time, the protected tenant may change the locks without the landlord's permission.



1	(g) A criminal complaint that was filed against the person as a result of the
2	person being arrested for committing a domestic abuse offense against the tenant or
(3)	a member of the tenant's household under s. 968.075.
	****Note: I didn't understand what changes were needed for par. (g); the suggested language did not seem to do anything different. Also, I did not include "that has been filed by the tenant" after "criminal complaint" in pars. (e) and (f) above. I am advised that the district attorney, not the tenant, would file a criminal complaint.
4	(2) NOT LIABLE FOR RENT. If a tenant removes from the premises because of a
5	threat of serious physical harm to the tenant or to a member of the tenant's household
6	from another person and provides the landlord with a certified copy specified under
7	sub. (1) and with notice that complies with s. 704.19, if applicable, and s. 704.21, the
8	tenant shall not be liable for any rent after the end of the month in which he or she
9	provides the notice or removes from the premises, whichever is later.
10	(3) OTHER TENANTS REMAIN LIABLE. Notwithstanding sub. (2), the tenancy of any
11	other tenants at the premises shall continue, and those tenants remain liable for
12	payment of rent and any damages to the premises.
	****Note: The North Carolina law adds that the provisions of this section may not be waived or modified by agreement of the parties. Do you want to include that? What if there are additional tenants under sub. (3) who cannot afford to stay after the protected tenant leaves and the landlord wants to let them out of the lease and rent the premises to someone else?
13	SECTION 23. 704.42 of the statutes is created to read:
14	704.42 Landlord may not discriminate. A landlord may not terminate a
15	tenancy, fail to renew a lease, refuse to enter into a rental agreement, or otherwise
16	retaliate in the rental of real property substantially on the basis of any of the
17	following:
18	(1) That the tenant or applicant, or a member of the tenant's or applicant's
19	household, is a victim of domestic abuse, as defined in s. 813.12 (1) (am), abuse, as

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1	defined in s. 813.122 (1) (a), of a child, sexual assault, as described in s. 940.225,
2	948.02, or 940.025, or stalking, as described in s. 940.32.
3	(2) That the tenant or applicant has terminated a tenancy under s. 704.16. ****Note: The North Carolina law listed some forms of evidence of domestic violence, sexual assault, or stalking, but I didn't understand the reason. The statute did
	not indicate any purpose for the evidence. Why would or should evidence be provided to a landlord in the context of this prohibition? Does it mean that if a tenant or applicant presents evidence to a landlord the landlord <i>must</i> renew a lease or enter into a lease because if the landlord doesn't the assumption is that the action is based substantially on the fact that the person is a victim of domestic violence, sexual assault, or stalking? If a landlord doesn't know that someone is a victim of domestic violence, sexual assault, or stalking, the landlord can't discriminate on that basis. If a landlord knows or has reason to believe that someone is a victim, that is enough for the prohibition on discrimination to apply. I don't think a list of types of evidence is necessary or useful. If you want the list, however, the statute should provide the circumstances under which the evidence would be presented to a landlord and the consequences flowing from it.
4	Section 24. 704.44 of the statutes is created to read:
5	704.44 Landlord may not restrict access to certain services. (1)
6	PROHIBITED ACTIONS. A landlord in a residential tenancy may not do any of the
7	following because a tenant has contacted an entity for law enforcement services,
8	health services, or safety services:
9	(a) Increase rent.
10	(b) Decrease services.
11	(c) Bring an action for possession of the premises.
12	(d) Refuse to renew a lease.

(e) Threaten to take any action under pars. (a) to (d).

take any action prohibited under sub. (1) is unenforceable.

SECTION 25. Initial applicability.

(2) Provision unenforceable. A provision in a lease that allows a landlord to

PJK/MES/GMM:cs:pg

SECTION 25

1	(1) LEASE AGREEMENTS.	The treatment of section	ons 704.08, 70	4.165 and	704.44
2	of the statutes first applies	to leases entered into,	modified, or	renewed o	on the
3	effective date of this subsection	on.			

(2) Local government emergency services. The treatment of section 66.0627 (7) of the statutes first applies to a call that is made for law enforcement, fire, or other emergency services on the effective date of this subsection.

(3) Housing discrimination based on abuse, sexual assault, or stalking victim STATUS. The treatment of sections 66.0125 (3) (a) and (c) 1. b. and (9), 66.1011 (1), 66.1201 (2m), 66.1213 (3), 66.1301 (2m), 66.1331 (2m), 66.1333 (3) (e) 2., 106.50 (1), (1m) (ab), (h), and (nm), and (5m) (d) and (f) 1., 224.77 (1) (o), 234.29, and 452.14 (3) (n) of the statutes first applies to acts of discrimination occurring on the effective date of this subsection.

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DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-2269/P2dn PJK:/.:...

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To Dave de Felice:

I have removed all of the extra provisions in this bill. My understanding is that you only wanted the provisions that were in LRB-2881 from 2005-06. Relative to LRB-2881, s. 66.0627 (7) is the same in this bill; the comparable provision to what was s. 704.035 in LRB-2881 is s. 704.44 in this bill; and the comparable provision to what was s. 704.19 (4) in LRB-2881 is s. 704.16 in this bill. Section 704.16 in this bill takes into account the changes requested in the memo you sent.

Pamela J. Kahler Senior Legislative Attorney Phone: (608) 266–2682

E-mail: pam.kahler@legis.wisconsin.gov

DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-2269/P2dn PJK:cjs:sh

May 21, 2007

To Dave de Felice:

I have removed all of the extra provisions in this bill. My understanding is that you only wanted the provisions that were in LRB-2881/P1 from 2005-06. Relative to LRB-2881/P1, s. 66.0627 (7) is the same in this bill; the comparable provision to what was s. 704.035 in LRB-2881/P1 is s. 704.44 in this bill; and the comparable provision to what was s. 704.19 (4) in LRB-2881/P1 is s. 704.16 in this bill. Section 704.16 in this bill takes into account the changes requested in the memo you sent.

Pamela J. Kahler Senior Legislative Attorney Phone: (608) 266–2682

E-mail: pam.kahler@legis.wisconsin.gov

REVISION OF LRB 2269/P2 – TENANTS TERMINATION OF TENANCY

[An explanation follows each suggested revision]

1. Delete the material beginning on line 8, page 2, and ending on page 3, line 4, and substitute the following:

704.16 Termination of tenancy for imminent threat of serious physical harm to

tenant. (1) A tenant may terminate his or her tenancy and remove from the premises if both (a) and (b) apply:

- (a) the tenant or a child of the tenant faces an imminent threat of serious physical harm from another person if the tenant remains on the premises; and
- (b) the tenant has provided the landlord with a certified copy of any of the following: [paragraphs (a) (g) of the draft would be renumbered 1.-7.]

[Note: In the language of the LRB draft, an injunction, no contact bail provision, criminal complaint on file, or the like, would <u>by itself</u> be grounds for a tenant to terminate a tenancy. This would allow a huge population of tenants to break their leases. Landlords would strongly oppose such a broad provision. Not all persons who have injunctions, no contact bail provisions, or criminal complaints on file face an imminent threat of physical harm if they remain on the premises. What we had in last session's draft was a twofold requirement: (1) that the tenant faced an <u>imminent</u> threat of serious physical harm and (2) that the tenant had an injunction, no contact bail condition etc. So, I have amended this language at the end to try to state what we had developed with Rep. Wieckert and the landlords last session.]

- 2. On page 3, after line 21, create a new par. (2), as follows:
- (2) Notice shall be provided to the landlord as provided in s. 704.21 and shall include any of the certified copies set forth in par. (1)(b).

[This references the section that explains how notice is to be given. It would have to be referred to, because there would otherwise be no explanation for how notice is to be given. This statute, then, would provide the substantive grounds for termination of tenancy and the means of providing notice]

3. On page 3, line 22, renumber (2) to (3).

- On page 4, after line 4, amend s. 704.19 (2)(b), as follows:
 - (b) A periodic tenancy can be terminated by notice under this section only at the end of a rental period. In case of a tenancy from year-to-year the end of the rental period is the end of the rental year even though rent is payable on a more frequent basis. Nothing in this section prevents termination of a tenancy for non-payment of rent or breach of any other condition of the tenancy, as provided in s. 704.17, or termination of a tenancy due to imminent threats of physical harm to a tenant, as provided in

under s. 704.16.

[this is a section that provides the notice required for terminating tenancies. It already specifies that this has no effect on termination of tenancies for nonpayment of rent or breach of lease, which are covered by s. 704.17. The amendment I propose would simply add the termination of tenancy under our new provision to that list

- On page 4, delete lines 6-16 and substitute as follows:
 - S. 704.035 is created to read:

704.35 Lease that restricts access to certain services. A lease is

pl wognet idwde jie Oears unenforceable if it allows a landlord in a residential tenancy to increase rent, decrease services, bring an action for possession of the premises, refuse to renew a lease, or threaten any of the foregoing, because a tenant has contacted any entity of law enforcement, health services, or safety services.

[Note: the provision in LRB 2269 is very much like the retaliatory conduct prohibition found in s. 704.45, which we tried to include in our draft, but which the landlords balked at. Consequently, we limited ourselves to the language above - making the lease unenforceable - which is taken from last session's LRB draft. The provision in LRB 2269 makes certain practices unlawful. While that is beneficial to tenants, it goes beyond making the lease unenforceable. Finally, LRB 2269 provides that such a lease provision is unenforceable. Last session's draft made the entire lease unenforceable. There is logic in this, due to a Wisconsin Supreme Court opinion (Baierl v. McTaggart, 2001 WI 107), which held that a lease that contained a prohibited lease provision was itself unenforceable by the landlord. The theory was that these prohibited lease

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provisions have such a chilling or deterrent effect on tenants that the remedy must be strong to ensure that the landlords do not include these in the leases. The landlord association reviewed this language last session and found it to be ok — they won't object to it as an association — so I think we should just leave it as it was in last session's LRB draft]

Kahler, Pam

From:

de Felice, David Patrick

Sent:

Tuesday, June 12, 2007 9:35 AM

To:

Kahler, Pam

Cc:

'Bob Anderson (Legal Action)'

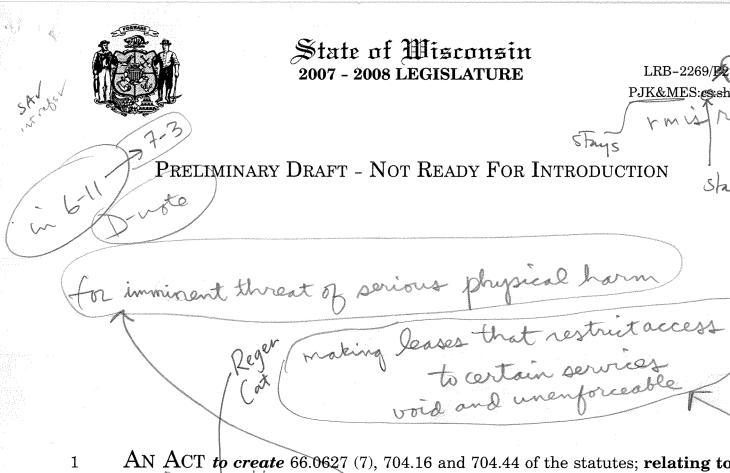
Subject:

Pam

I understand that you have talked with Bob Anderson and that LRB 2269 will be re-drafted. Once it's finished, please share a copy with Bob.

Thanks.

Dave de Felice Office of Sen. Coggs 608-266-2500 phone 608-282-3546 fax



AN ACT to create 66.0627 (7), 704.16 and 704.44 of the statutes; relating to:

termination of a tenancy prohibiting certain actions by landlords, and

prohibiting the imposition of fees for local government emergency services.

Analysis by the Legislative Reference Bureau

Landlord-tenant relations

Under current law, if leased premises become untenantable because of damage by fire, water, or other casualty, because of a condition that is hazardous to the tenant's health, or because the tenant's health or safety is materially affected by lack of repairs to the premises, the tenant may remove from the premises and is not responsible for rent for the period after the premises became untenantable. This bill provides that a tenant may terminate his or her tenancy and remove from the premises if the tenant or a child of the tenant faces threat of serious physical harm from another person if the tenant remains on the premises. The tenant may prove to the landlerd that he or she or the child faces a threat of serious physical harm only by providing the landlord with a certified copy of: 1) an injunction order protecting the tenant or the child from the person; 2) a condition of release ordering the person not to contact the tenant; 3) a criminal complaint alleging that the person sexually assaulted or stalked the tenant or the child; or 4) a criminal complaint filed against the person as a result of an arrest for committing a domestic abuse offense against the tenant. If the tenant provides the required certified copy and proper notice of the termination of the tenancy to the landlord and removes from the premises, the tenant is not responsible for any rent after the end of the month in which he or she provides the notice or removes from the premises, whichever is later.

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Insect A

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Under current law, a landlord may not increase rent, decrease services, bring an action for possession of the premises, refuse to renew a lease, or threaten to do any of those things, if there is a preponderance of evidence that the landlord's action or inaction is in retaliation against the tenant for making a good faith complaint about a defect in the premises to a public official or housing code enforcement agency, for complaining about a violation of a local housing code, or for exercising a legal right related to residential tenancies. This bill probibits a landlord from increasing rent, decreasing services, bringing an action for possession of the premises, refusing to renew a lease, or threatening to do any of those things, because the tenant has contacted an entity for law enforcement services, health services, or safety services. The bill provides that any provision in a lease that allows a landlord to do any of those things is unenforceable.

Local government emergency services

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Under current law, a municipality (a city, village, or town) may impose a special charge against real property for current services rendered, including services such as snow and ice removal, weed elimination, and sidewalk repair. This bill prohibits a municipality or a county from imposing a fee on the owner or occupant of property for a call for assistance that is made by the owner or occupant requesting law enforcement, fire protection, or other emergency services from the municipality or county.

For further information see the *local* fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

Section 1. 66.0627 (7) of the statutes is created to read:

66.0627 (7) Notwithstanding sub. (2), no city, village, town, or county may enact an ordinance, or enforce an existing ordinance, that imposes a fee on the owner or occupant of property for a call for assistance that is made by the owner or occupant requesting law enforcement, fire protection, or other emergency services that are provided by the city, village, town, or county.

SECTION 2. 704.16 of the statutes is created to read:

704.16 Threat of serious physical harm. (1) TERMINATING TENANCY. A tenant may terminate his or her tenancy and remove from the premises if the tenant

I Termination of tenancy for imminent

-> both of the bollowing apply:

or a child of the tenant faces a threat of serious physical harm from another person 1 if the tenant remains on the premises. The tenant may prove that he or she or a child of the tenant faces a threat of serious physical harm from another person only by Insect 3-4 providing the landlord with a certified copy of any of the following: An injunction order under s. 813.12 (4) protecting the tenant from the person. An injunction order under s. 813.122 protecting a child of the tenant from the person. 3. An injunction order under s. 813.125 (4) protecting the tenant or a child of 10 the tenant from the person, based on the person's engaging in an act that would 11 constitute sexual assault under s. 940.225, 948.02, or 948.025, or stalking under s. 12 940.32, or attempting or threatening to do the same. A condition of release under ch. 969 ordering the person not to contact the 13 14 tenant. $\sqrt{15}$ A criminal complaint alleging that the person sexually assaulted the tenant 16 or a child of the tenant under s. 940.225, 948.02, or 948.025. 17 A criminal complaint alleging that the person stalked the tenant or a child 18 of the tenant under s. 940.32.

19 A criminal complaint that was filed against the person as a result of the 20 person being arrested for committing a domestic abuse offense against the tenant

21 under s. 968.075.

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****Note: I didn't understand what changes were needed for par. (g); the suggested language did not seem to do anything different. Also, I did not include "that has been filed by the tenant" after "criminal complaint" in pars. (e) and (f) above. I am advised that the district attorney, not the tenant, would file a criminal complaint.

(2) NOT LIABLE FOR RENT. If a tenant removes from the premises because of a threat of serious physical harm to the tenant or to a child of the tenant from another

1	person and provides the landlord with a certified copy specified under sub. (1) and
2	with notice that complies with s. 704.19, if applicable, and s. 704.21, the tenant shall
3	not be liable for any rent after the end of the month in which he or she provides the
4	notice or removes from the premises, whichever is later.
5	SECTION 3. 704.44 of the statutes is created to read:
6	704.44 Landlord may not restrict access to certain services. (1)
3	PROHIBITED ACTIONS. A landlord in a residential tenancy may not do any of the
8	following because a tenant has contacted an entity for law enforcement services,
9	health services, or safety services:
10	(1) (a) Increase rent.
11)	Decrease services.
12>	Bring an action for possession of the premises.
13)	Bring an action for possession of the premises. Refuse to renew a lease.
14)	(5) (a) Threaten to take any action under pars. (a) to (d)
15	(2) Provision unenforceable. A provision in a lease that allows a landlord to
16	take any action prohibited under sub. (1) is unenforceable.
17	Section 4. Initial applicability. \rightarrow 704.19(2)(b)
18	(1) TENANTS AND LANDLORDS. The treatment of sections 704.16 and 704.44 of the
19	statutes first applies to leases entered into, modified, or renewed on the effective date
20	of this subsection.
21	(2) Local government emergency services. The treatment of section 66.0627
22	(7) of the statutes first applies to a call that is made for law enforcement, fire
23	protection, or other emergency services on the effective date of this subsection.
24	(END)

2007-2008 DRAFTING INSERT FROM THE LEGISLATIVE REFERENCE BUREAU

INSERT A

provides that a lease is void and unenforceable if it allows
(END OF INSERT A)

INSERT 3-4

provides the landlord with notice in the manner provided under s. 704.21 and (END OF INSERT 3-4)

INSERT 4-4

SECTION 1. 704.19(2) (b) of the statutes is amended to read:

704.19 (2) (b) A periodic tenancy can be terminated by notice under this section only at the end of a rental period. In the case of a tenancy from year-to-year the end of the rental period is the end of the rental year even though rent is payable on a more frequent basis. Nothing in this section prevents termination of a tenancy for an imminent threat of serious physical harm, as provided in s. 704.16, or for nonpayment of rent or breach of any other condition of the tenancy, as provided in s. 704.17.

History: 1993 a. 486; 1995 a. 225; 2001 a. 103.

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(END OF INSERT 4-4)

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lease is void and unenforceable if it allows a landlord in a residential tenancy

(END OF INSERT 4-7)

2007-2008 DRAFTING INSERT FROM THE LEGISLATIVE REFERENCE BUREAU

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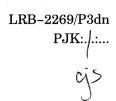
INSERT 4-4A

1	Section 1. 704.19 (2) (b) of the statutes is renumbered 704.19 (2) (b) 1. and
2	amended to read:
3	704.19 (2) (b) 1. A periodic tenancy can be terminated by notice under this
4	section only at the end of a rental period. In the case of a tenancy from year-to-year
5	the end of the rental period is the end of the rental year even though rent is payable
6	on a more frequent basis. Nothing
7	2. Notwithstanding subd. 1., nothing in this section prevents termination of a
8	tenancy before the end of a rental period because of an imminent threat of serious
9	physical harm, as provided in s. 704.16, or for nonpayment of rent or breach of any
10	other condition of the tenancy, as provided in s. 704.17.
	v

History: 1993 a. 486; 1995 a. 225; 2001 a. 103.

(END OF INSERT 4-4A)

DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

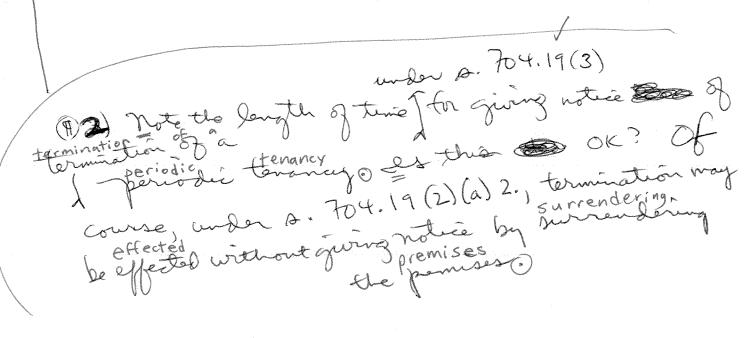


- This version of the draft incorporates the suggestions provided by Bob Andersen with two modifications:
- In proposed s. 704.16, I have made providing notice to the landlord in the manner required under s. 704.21 a prerequisite for termination of the tenancy, along with the requirement to provide the landlord with a certified copy of any of the listed items.
- Besides using a different section number, in proposed s. 704.44, I have provided that the lease is "void and unenforceable," not just "unenforceable." I think saying that the lease is just unenforceable is a little too vague. I'm not sure what it means, exactly. Does it mean that the lease is still in effect, but it just can't be enforced by either party? I think saying that it is void and unenforceable is a little clearer.

Are these changes ok?

Pamela J. Kahler Senior Legislative Attorney Phone: (608) 266–2682

E-mail: pam.kahler@legis.wisconsin.gov



DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-2269/P3dn PJK:cjs:rs

July 5, 2007

- 1) This version of the draft incorporates the suggestions provided by Bob Andersen with two modifications:
- a) In proposed s. 704.16, I have made providing notice to the landlord in the manner required under s. 704.21 a prerequisite for termination of the tenancy, along with the requirement to provide the landlord with a certified copy of any of the listed items.
- b) Besides using a different section number, in proposed s. 704.44, I have provided that the lease is "void and unenforceable," not just "unenforceable." I think saying that the lease is just unenforceable is a little too vague. I'm not sure what it means, exactly. Does it mean that the lease is still in effect, but it just can't be enforced by either party? I think saying that it is void and unenforceable is a little clearer.

Are these changes OK?

2) Note the length of time under s. 704.19 (3) for giving notice of termination of a periodic tenancy. Is this OK? Of course, under s. 704.19 (2) (a) 2., termination may be effected without giving notice by surrendering the premises.

Pamela J. Kahler Senior Legislative Attorney Phone: (608) 266–2682

E-mail: pam.kahler@legis.wisconsin.gov



State of Misconsin 2007 - 2008 LEGISLATURE

LRB-2269/P3
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PRELIMINARY DRAFT - NOT READY FOR INTRODUCTION

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AN ACT to renumber and amend 704.19 (2) (b); and to create 66.0627 (7), 704.16 and 704.44 of the statutes; relating to: terminating a tenancy for imminent threat of serious physical harm, making leases that restrict access to certain services void and unenforceable, and prohibiting the imposition of fees for local government emergency services.

Analysis by the Legislative Reference Bureau

Landlord-tenant relations

Under current law, if leased premises become untenantable because of damage by fire, water, or other casualty, because of a condition that is hazardous to the tenant's health, or because the tenant's health or safety is materially affected by lack of repairs to the premises, the tenant may remove from the premises and is not responsible for rent for the period after the premises became untenantable. This bill provides that a tenant may terminate his or her tenancy and remove from the premises if the tenant or a child of the tenant faces an imminent threat of serious physical harm from another person if the tenant remains on the premises. The tenant must provide notice to the landlord and a certified copy of: 1) an injunction order protecting the tenant or the child from the person; 2) a condition of release ordering the person not to contact the tenant; 3) a criminal complaint alleging that the person sexually assaulted or stalked the tenant or the child; or 4) a criminal complaint filed against the person as a result of an arrest for committing a domestic

abuse offense against the tenant. If the tenant provides the required certified copy and proper notice of the termination of the tenancy to the landlord and removes from the premises, the tenant is not responsible for any rent after the end of the month in which he or she provides the notice or removes from the premises, whichever is later.

Under current law, a landlord may not increase rent, decrease services, bring an action for possession of the premises, refuse to renew a lease, or threaten to do any of those things, if there is a preponderance of evidence that the landlord's action or inaction is in retaliation against the tenant for making a good faith complaint about a defect in the premises to a public official or housing code enforcement agency, for complaining about a violation of a local housing code, or for exercising a legal right related to residential tenancies. This bill provides that a lease is void and unenforceable if it allows a landlord to increase rent, decrease services, bring an action for possession of the premises, refuse to renew a lease, or threaten to do any of those things, because the tenant has contacted an entity for law enforcement services, health services, or safety services.

Local government emergency services

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Under current law, a municipality (a city, village, or town) may impose a special charge against real property for current services rendered, including services such as snow and ice removal, weed elimination, and sidewalk repair. This bill prohibits a municipality or a county from imposing a fee on the owner or occupant of property for a call for assistance that is made by the owner or occupant requesting law enforcement, fire protection, or other emergency services from the municipality or county.

For further information see the *local* fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 66.0627 (7) of the statutes is created to read:

66.0627 (7) Notwithstanding sub. (2), no city, village, town, or county may enact an ordinance, or enforce an existing ordinance, that imposes a fee on the owner or occupant of property for a call for assistance that is made by the owner or occupant requesting law enforcement, fire protection, or other emergency services that are provided by the city, village, town, or county.

SECTION 2. 704.16 of the statutes is created to read:

704.16 Termination of tenancy for imminent threat of serious physical
harm. (1) TERMINATING TENANCY. A tenant may terminate his or her tenancy and
remove from the premises if both of the following apply:
(a) The tenant or a child of the tenant faces an imminent threat of serious
physical harm from another person if the tenant remains on the premises.
(b) The tenant provides the landlord with notice in the manner provided under
s. 704.21 and with a certified copy of any of the following:
1. An injunction order under s. $813.12(4)$ protecting the tenant from the person.
2. An injunction order under s. 813.122 protecting a child of the tenant from
the person.
3. An injunction order under s. 813.125 (4) protecting the tenant or a child of
the tenant from the person, based on the person's engaging in an act that would
constitute sexual assault under s. 940.225, 948.02, or 948.025, or stalking under s.
940.32, or attempting or threatening to do the same.
4. A condition of release under ch. 969 ordering the person not to contact the
tenant.
5. A criminal complaint alleging that the person sexually assaulted the tenant
or a child of the tenant under s. 940.225, 948.02, or 948.025.
6. A criminal complaint alleging that the person stalked the tenant or a child
of the tenant under s. 940.32.
7. A criminal complaint that was filed against the person as a result of the
person being arrested for committing a domestic abuse offense against the tenant
under s. 968.075.
(2) NOT LIABLE FOR RENT. If a tenant removes from the premises because of a

threat of serious physical harm to the tenant or to a child of the tenant from another

1	person and provides the landlord with a certified copy specified under sub. (1) and
2	with notice that complies with s. 704.21, the tenant shall not be liable for any rent
3	after the end of the month in which he or she provides the notice or removes from the
4	premises, whichever is later.
5	SECTION 3. 704.19 (2) (b) of the statutes is renumbered 704.19 (2) (b) 1. and
6	amended to read:
7	704.19 (2) (b) 1. A periodic tenancy can be terminated by notice under this
8	section only at the end of a rental period. In the case of a tenancy from year-to-year
9	the end of the rental period is the end of the rental year even though rent is payable
10	on a more frequent basis. Nothing
11	2. Notwithstanding subd. 1., nothing in this section prevents termination of a
12	tenancy before the end of a rental period because of an imminent threat of serious
13	physical harm, as provided in s. 704.16, or for nonpayment of rent or breach of any
14	other condition of the tenancy, as provided in s. 704.17.
15	Section 4. 704.44 of the statutes is created to read:
16	704.44 Lease that restricts access to certain services is void. A lease is
17	void and unenforceable if it allows a landlord in a residential tenancy to do any of the
18	following because a tenant has contacted an entity for law enforcement services,
19	health services, or safety services:
20	(1) Increase rent.
21	(2) Decrease services.
22	(3) Bring an action for possession of the premises.
23	(4) Refuse to renew a lease.
24	(5) Threaten to take any action under subs. (1) to (4).
25	Section 5. Initial applicability.

(1) TENANTS AND LANDLORDS. The treatment of sections 704.16, 704.19 (2) (b),
and 704.44 of the statutes first applies to leases entered into, modified, or renewed
on the effective date of this subsection.
(2) Local government emergency services. The treatment of section 66.0627
(7) of the statutes first applies to a call that is made for law enforcement, fire
protection, or other emergency services on the effective date of this subsection.
(END)



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State of Misconsin LEGISLATIVE REFERENCE BUREAU

RESEARCH APPENDIX PLEASE DO NOT REMOVE FROM DRAFTING FILE

Date Transfer Requested: 07/31/2007 (Per: PJK

Appendix A

 $\ref{eq:thm:condition}$ The 2007 drafting file for $LRB{-}2269/1$

has been copied/added to the drafting file for

<u>2007</u> LRB-3020

The attached 2007 draft was incorporated into the new 2007 draft listed above. For research purposes, this cover sheet each the thicked drafting file serve copies, and educed, as a appearies, to the new 2007 drafting file. If introduced this section will be searched and edded, as a expenses appendix, to the electronic drafting file folder.

This cover sheet was added to rear of the original 2007 drafting file. The drafting file was then returned, intact, to its folder and filed

Barman, Mike

From:

de Felice, David Patrick

Sent:

Monday, September 17, 2007 9:02 AM

To:

Subject:

LRB.Legal
Draft Review: LRB 07-2269/1 Topic: Landlord/tenant issues when domestic abuse and

personal safety issues are involved; housing authorities, anti-discrimination

Please Jacket LRB 07-2269/1 for the SENATE.